

Centre of Full Employment and Equity

Objection to Development Application - DA2019/00061 Land: Lot 1 DP 204077

Property Address: 11-17 Mosbri Crescent, The Hill NSW 2300

Updated to reflect revised application.

Prepared by Professor William Mitchell

Director

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1. Personal statement from Centre Director

The Centre of Full Employment and Equity has a long track record in producing high quality research in the field or urban and regional studies, spatial statistics and spatial policy. It regularly produces reports of public interest and assists communities by producing evidence-based analysis on a range of significant policy issues.

As a professional economist and Director of the Centre, I have won several million dollars in grants under competitive funding schemes such as the Australian Research Council in the field of urban and regional studies and spatial analysis.

I have been employed by several international agencies (for example, ILO, Asian Development Bank) to assist in urban and regional development initiatives in several African, Asian and Central Asian nations and communities.

I have a long list of internationally recognised publications in the field of urban and regional studies.

My academic work on functional regions has been used by the Australian Bureau of Statistics as part of the revision of the geography they use to collect and disseminate spatial data (including the Census and the Labour Force data).

It should be made clear from the outset that when the development of NBN site was mooted I was on the public record as supporting a Medium Density development on the old NBN site, within the usual meaning of that terminology.

The R3 medium density residential controls are typically Height of Building (HOB) 10m and Floor Space Ratio (FSR) 0.9:1. These settings would yield around 40-55 dwellings on the current site.

However, this proposal will allow 172 dwellings. The discrepancy indicates that a massive overdevelopment is being contemplated for which no convincing evidence-based justification has ever been provided – either at the rezoning stage or in this development application.

Even with, say 55 dwellings, the local area would undergo a population increase of around 125 per cent, which is very large, given the historical experience of NSW regions.

The 172 new dwellings would generate a population increase of around 747 per cent which is so far out of normal outcomes that it tells me, as an experienced analyst, that this is a site and area that will become overdeveloped if this project goes ahead.

The overdevelopment will compromise a number of variables that combine to determine the urban amenity (liveability) and the public interest.

The evidence is presented in this evaluation is consistent with the findings of the NCC Urban Design Consultative Group, whose papers of June 15, 2016 in relation to the original proposal to rezone the land to R3 noted that they had considered:

- "the site capable of bearing a moderately greater level of development than the current R2 [low density] zoning would permit, but considered the height and densities proposed under Option 3 [the NCC "approved" Option] to be somewhat excessive".
- "while the site is relatively close to the original Newcastle CBD and Hunter Street, there is a steep ridge separating the two, which would make walking or cycling between the two a challenge for those who have less mobility and fitness. While pedestrian access to Darby Street is less challenging, even this route involves descending some 21 meters".

• "the steepness of the paths and roads...is an unavoidable natural attribute of the site...it is one of the factors against opting for the densest zoning of the area".

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The author resides in Mosbri Crescent, The Hill 2300.

2. Personal Declaration of CofFEE Director concerning probity

I have made no relevant political donations and/or gifts in accordance with the Environmental Planning and Assessment Act 1979.

3. Executive Summary

This Report updated a previous analysis that was published on February 20, 2019 in response to the original Development Application - DA2019/00061 for Land: Lot 1 DP 204077 at 11-17 Mosbri Crescent, The Hill NSW 2300.

Since that time, after receiving more than 180 objections from affected parties, and being party to a disputed judicial process, which is still in train, the developer has submitted a revised application.

This updated Report is in response to the revised application.

We find that none of the significant issues raised about the original proposal have been addressed by the developer. Instead, the developer has sought to submit virtually the same proposal, which amounts to a massive overdevelopment of the site in question.

We also make the following observations about the process. The revised application involves some ... documents totalling megabytes of digital data. The citizens were notified on August 31, 2020 of the revision and given until September 15, 2020 to submit responses. While this time period is within the statutory time periods allowed the fact is that the complexity of the development and its significance for the local area means that it is very difficult for citizens to be able to engage sufficient time to evaluate the proposal adequately.

The evidence presented in this Report, in addition to a detailed understanding of the characteristics of the development area, drives our strongest objection to this overdevelopment.

While the LEP provides FSR and HOB planning controls, it is only a necessary condition that development proposals fit within those limits. They should be seen as a maximum envelope that a proposal might sit.

However, sufficiency must be established on much broader criteria such as those outlined in Section 4.15 of the EPA 1979. The evidence leads to the reasonable conclusion that the proposal cannot be justified even though it falls within the FSR and HOB parameters of the LEP.

The proposal development would generate unprecedented population growth for the local area (both relative to other areas in the Newcastle LGA and NSW in general).

Key findings:

- 1. The level of population growth associated with the development will compromise the character and social cohesion of the tight-knit local community.
- 2. The development does not satisfy the objectives of an R3 Medium Density residential zoning or an R4 High Density residential zone.
- 3. The scale of the proposed development is unsuitable for the site and there is no basis for supporting the LEP Clause 4.6 variations requested by the DA.
- 4. The documentation manipulates FSRs for the site and in fact Buildings A, B and C have an FSR of 1.61, which is well in excess of an already inappropriate density control.
- 5. The heights and densities proposed by the development cannot be achieved while satisfying the objectives and vision of the Local Planning Strategy and this is confirmed in Council records.
- 6. There development does not represent a successful infill strategy as it overwhelms the locality and has a significant impact on the neighbouring Heritage Conservation Zone with buildings higher than Wolfe Street.
- 7. The systematic use of data that generates the lowest possible traffic movements means that the actual impact of increased traffic associated with the development is grossly

underestimated. Further the revised Parking and Traffic analysis completely ignores the implications of the pandemic for commuting patterns. Research is now indicating that more private transport options will become the norm which will further crowd the local streets with traffic.

- 8. The Crime and Safety report is incomplete as it fails to analyse the impact of the development on the neighbouring community.
- 9. The development provides no housing diversity and should be rejected on those grounds alone.
- 10. The supporting documentation fails to evaluate the impact of the development on surrounding properties through shade analysis.

4. Population growth implications of the proposed development

4.1 The added local population from the development

Our analysis shows that the proposed development will generate a **massive and unprecedented population expansion in the local area**, the implications of which have not be properly analysed by the applicant or the City of Newcastle (CN).

The 172-unit proposal provides for 34 one-bedroom dwellings, 98 two-bedroom dwellings and 40 three-bedroom dwellings (including the 11 terrace houses) for a total of 350 bedrooms.

What estimated population growth would arise from a development of this scale?

We constructed a profile of The Hill from the 2016 Australian Census of Population and Housing to provide a reasonable estimate of the increase in population that could be expected.

We chose all households types that reported incomes in the decile that covers the ABS SA2 regions (within which The Hill lies) in the 2016 Census. 942,804 households were used to construct the profile.

The profile weighted numbers of adults and children in each household type to construct a representative household.

The result was that on average each household contained 2.58 persons overall with 0.85 children per household.

The proposed 172 dwellings would thus result in an estimated 294 adults and 146 children being added to the local community – a total of 444 new residents.

This is likely to be a conservative estimate.

4.2 The current population in the immediate area

The smallest region for which the ABS disseminates Census data is the Mesh Block. The following (numbered) map shows the Mesh Blocks in the development area and the immediate vicinity.

The Mesh Blocks are delineated by the red boundary lines and they have been numbered for analytical convenience.

The accompanying Table 1 lists the descriptive characteristics of the numbered Mesh Blocks. Region 10 is the Newcastle East Primary School.

Some facts:

1. The average population density for the 68,986 Residential Mesh Blocks in NSW where the population exceeded 20 was 5,236.3 persons per square km in 2016.

2. The average number of dwellings was 40.2.

3. The average persons was 98.2.

4. Examining the 1,416 Residential Mesh Blocks in the Newcastle LGA, which recorded populations in both the 2011 and 2016 Census the average population density was 3,667.

Obviously, the current density of the Development Mesh Block is lower than the surrounding Mesh Blocks, as a result of the presence of the NBN facility.



Figure 1 Mesh Blocks in the Mosbri Crescent vicinity

Source: ABS Census of Population and Housing, 2016. http://stat.abs.gov.au/itt/r.jsp?ABSMaps

ID	ABS Mesh Block Code	Category	Area km2	Dwellings	Persons	Density (persons per km2)
1	10542580000	Residential	0.0224	44	59	2,633.9
2	10544960000	Residential	0.0136	34	66	4,852.9
3	10543120000	Residential	0.0092	23	50	5,434.8
4	11205460700	Residential	0.0162	37	80	4,938.3
5	11205460600	Residential	0.0201	52	75	3,731.3
6	11205478800	Residential	0.0126	34	50	3,968.3
7	10540590000	Residential	0.0137	22	51	3,722.6
8	11205126900	Residential	0.0232	33	58	2,500.0
9	11205402100	Residential	0.0097	38	81	8,350.5
10	10545320000	Education	0.0098	0	0	0.0
11	10539750000	Residential	0.0217	37	77	3,548.4

Table 1 Mesh Block characteristics, The Hill, 2016

Source: ABS Census of Population and Housing, 2016. Author's own calculations.

4.3 The population growth accompanying the development

The population growth that will follow the development at 11-17 Mosbri Crescent, will be unprecedented and establishes the conclusion that the proposal represents a gross overdevelopment of the area concerned.

Table 2 estimates the population growth following the development using the estimated population increase outlined in Section 3.1. We also used a simple 'one-person, per bedroom' assumption to provide a lower bound.

Mesh Block Area(s) in Figure 1	Population Increase Assumption	Population before (Actual 2016)	Population after	Growth (per cent)
1	444	59	503	752.5
1+2+3+5	444	250	694	177.6
1	350	59	409	593.2
1+2+3+5	350	250	600	140.0

Table 2 Estimated population growth following development

The results confirm that the development will generate growth beyond that evidenced in any Mesh Block in the Newcastle LGA (Figure 2).

Figure 2 relates the likely population growth rates to the growth rates of Newcastle LGA Mesh Blocks between 2011 and 2016?

The average population growth for 1,423 Residential Mesh Blocks in the Newcastle LGA between 2011 and 2016 (where population was positive in both Census years) was 3.6 per cent.

Of the Mesh Blocks with positive population growth between 2011 and 2016, the average was 15.6 per cent.

The population growth in the development Mesh Block (10542580000) was -7.81 per cent (a decline of 5 persons between the Census collections).

Figure 2 demonstrates how significant an outlier the population growth in the development Mesh Block and surrounding areas would be following the proposed development.

As we will see in a later section of this Report, this sort of rapid and substantial population growth is typically detrimental to a local community.

Figure 2 Newcastle LGA Mesh Block Population Growth 2011-2016 with simulated post development growth for Mesh Block 10542580000



Source: ABS Census of Population and Housing. Author's own calculations. See Table 2 for assumptions.

One might argue that it would be better to compare the population growth of the Mosbri development Mesh Block with the growth in all NSW state MBs.

Figure 3 presents this comparison. The Mosbri Development Mesh Block would be the 10th fastest growing Mesh Block in NSW when compared to the 2011-2016 growth rates.

Thus, while the implied growth that would arise from the development in Mosbri Crescent is not the stark outlier that it was when considered within the Newcastle LGA, it is still highly significant.

Of course, one should really compare like with like. To ensure we understand what these specific regions look like, we did a detailed analysis of location, zoning, planning controls and spatial features for each.

The results confirm that the Mosbri Development Mesh Block bears little resemblance to the features of these other high growth Mesh Blocks, which are mostly located in the Greater Metropolitan Sydney region.

Thus, broadening the analysis to all of NSW, still leaves us with the conclusion that the proposed development will generate unprecedented population growth in the local community.

Many of the Mesh Blocks that reported higher population growth rates in the intercensal period are zoned as B2 Local Centre, B4-Mixed Use, B5 Business Development, B8-Metropolitan Centre, and R4 High Density.

For example, the highest growth Mesh Block shown in Figure 3 is located in Wooli Creek directly opposite Sydney Airport. The area of the region is around 50 per cent larger than the Mosbri Development Mesh Block area and is allowed an FSR twice as large. It is located in an area with broad street access.

Further, of those which are classified R1-General Residential, several are greenfield outer suburban locations in Sydney, with significantly larger land areas than the Mosbri Development Mesh Block area. The classic urban sprawl developments.

Finally, the R3 Medium Density Mesh Blocks with high growth rates are typically 5-6 storey developments with Height of Buildings restricted by the planning controls to be between 9 and 12 metres and FSR ratios of between 0.5 to 1.

Figure 3 NSW Mesh Block Population Growth 2011-2016 with simulated post development growth for Mesh Block 10542580000



Source: ABS Census of Population and Housing. Author's own calculations. See Table 2 for assumptions.

The only reasonable conclusion is that the proposed Mosbri Development has characteristics that resemble a high-density development rather than a typical medium density project. But in saying that many of the high growth, high density regions in Sydney actually have lower heights and densities that are being proposed in this Development proposal.

Further, in order to satisfy the objectives of an R4 Residential zoning, development must "provide for commercial development that contributes to the vitality of the street where provided within a mixed use development". This DA thus satisfies neither the R3 or R4 objectives.

The detailed analysis of these 'high growth' Mesh Blocks is presented in Appendix A. It is clear from this detailed analysis that the Mesh Blocks that had stronger population growth or similar population growth to what would be experienced if this proposal goes ahead are not comparable to the Mosbri Development Mesh Block.

This is an unprecedented high-density development masquerading as a Medium Density project in terms of the controls that would reasonably be expected to accompany such development.

The evidence supports a conclusion that the project is proposing excessive development for this relatively enclosed area.

5. The FSRs on Buildings A, B and C indicate overdevelopment

The *Addendum Statement of Environmental Effects* accompanying the revised Development Application outlines the most trivial changes in building dimensions, which are reflected in Table 3 (below).

1. GFA (m2) for Buildings A, B and C was 16,186, now 16,199.

2. GFA (m2) for Terrace Houses unchanged at 1,626.

It maintains the claim in the original *Statement of Environmental Effects* that with a proposed FSR of 1.46:1, "the proposal complies with the FSR requirement" of the relevant LEP 2012, the relevant point is that the 'permitted' density is not to be seen as a hard and fast goal to reach.

Along with the HOB controls, the LEP defines a maximum envelope in which the development must be assessed.

The fact that a development proposal conforms with the planning controls set out in the LEP with respect to FSR and HOB requirements is only a necessary condition for approval. It is not a sufficient condition.

Further, it is clear that the overwhelming proportion of the land being developed in this proposal would exceed reasonable density levels, especially in a medium-density setting.

The DA proposal, in fact, comprises two separate proposals:

- 1. 4239A Newcastle Crescent Newcastle Pty Ltd (Bld A,B,_02 161 units on a site area of 10,032 square metres.
- 2. 4239A Newcastle Crescent Newcastle Pty Ltd (Townhous_02 11 Townhouses on a site area of 2,203 square metres.

Table 3 Areas,	GFAs, and	FSRs relating	to the prop	osed development
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Project Building A, B and C	
Site area (m2)	10,032
Proportion of total area (per cent)	82.0
GFA (m2)	16,199
FSR	1.61
Project Town Houses	
Site area (m2)	2,203
Proportion of total area (per cent)	18.0
GFA (m2)	1,626
FSR	0.74
Total	
Total area (m2)	12,235
Total GFA (m2)	17,825
Total FSR	1.46

Note: the GFA (m2) of 40 for Communal areas (Ground Pavilion and Pool Deck) are excluded from these calculations.

We calculated the FSRs for each component of the development using the floor space data provided in the proposal and the areas noted above (see Table 3 for calculations).

The Buildings A, B and C Project cover 82 per cent of the total area for the proposed development.

The FSR for this part of the development is 1.61, over the planning controls, indicating that the area is being overdeveloped by several storeys, even if the overall project falls within the development controls.

6. Previous Council analysis and opinion

The *Local Planning Strategy* (LPS) identifies 11-17 Mosbri Crescent as suitable for redevelopment opportunities and makes estimates regarding the forecast population growth and associated number of dwellings required.

The LPS forecasts that an extra 27 people will live in The Hill by 2031, and that an extra 39 dwellings will be required to support the population. It suggests investigating an R3 Medium Density zone for this site due to its proximity to the mall.

However, the rezoning process and related documents reveal a number of issues associated with assumptions about the site and accessibility, and therefore its capacity to support intensive redevelopment of the kind proposed in the current DA.

Council records released through a GIPA process that I have studied show that the consistent view of Council Officers, the Urban Design Consultative Group, and the LEP Advisory Panel, was that a scale of six storeys was considered appropriate for the site, and an FSR of closer to the R3 Medium Density standard of 0.9:1. These were the controls considered appropriate in order to satisfy the objectives of the LPS.

The UDCG made the point that although the site is centrally located when viewed on plan, it is surrounded on three sides by steep topography, which limits pedestrian access in all directions. This group concluded that these features are unavoidable and are "one of the factors against opting for the densest zoning of the area".

In fact, the maximum height proposed by the current DA (RL59.5) was explicitly rejected by the Newcastle Council in February 2016 and the applicant was required to make a number of subsequent reductions to the HOB controls.

Newcastle Council records indicate that there is no basis for supporting the LEP Clause 4.6 variations requested by the DA and suggest that the site should support buildings of no more than six storeys.

7. Sensitivity analysis for alternative floor plans

7.1 FSR changes with alternative floor plans

Table 4 simulates the changes in the FSR that would arise if the project was modified to reduce the number of floors in Building A and Building B and deal with what is unambiguously an over-development of the area.

Column one lists different configurations of floors for Buildings A, B and C.

The current proposal can be defined as 9/7/5 (which includes the Ground floor).

The alternatives 5/4/4, 6/5/4, 6/6/4, 7/5/4 and 7/6/4 relate to the number of floors in each of Building A, B and C, respectively.

For example, the 5/4/4 alternative would see 5 floors (including ground) in Building A and 4 floors in Buildings B and C, respectively.

The FSR columns reflects the changing Gross Floor Areas for each of the alternatives (which include the 11 Terrace Houses). The first FSR column computes the ratio using the GFA of the Buildings A, B and C taken together expressed as a proportion of the area occupied by these buildings.

The Total FSR column shows what the overall FSR for the Project would be under each of the alternative scenarios.

	FSR Buildings A, B and C areas	Total FSR	Dwellings A + B + C	With Terrace Houses	Total Dwellings
Proposal (9/7/5)	1.613	1.46	161	11	172
5/4/4	0.965	0.92	96	11	107
6/5/4	1.172	1.09	117	11	128
6/6/4	1.272	1.18	127	11	138
7/5/4	1.230	1.14	123	11	134
7/6/4	1.330	1.22	133	11	144

Table 4 Impact on FSR of modifying the number of floors in Buildings A and B.

Observations:

- 1. The option that is most closely aligned to what a R3 Medium-density development looks like throughout NSW (in Sydney and regional towns) is the 5/4/4 option, which would add 107 new dwellings to the Mosbri site and increase the population density of the local area significantly.
- 2. At present, the population density of the Mosbri Development Mesh Block is 2,663 persons per square km. The 107 new dwellings, assuming the profiling we outlined earlier, would increase the population density for this Mesh Block to 14,888 persons per square km.
- 3. One could not suggest that this is not a significant infilling of the inner-city area nor that the local community was not sharing in the goal of population in-filling.
- 4. By way of contrast, if the current Development proposal was to proceed the population density in the Mosbri Development Mesh Block would rise to a staggering 22,321 per square km. This is the sort of density one sees in R4 High Density areas.

7.2 Population growth and density changes with alternative floor plans

Table 5 shows the estimated changes in population growth and population density in the Development Mesh Block under the different floor assumptions shown in Table 4. These calculations are for the entire project including the Terrace Houses.

Different Floor Assumptions	Total Dwellings	Implied Population Growth (per cent)	Implied Population Density (Persons per km2)
Existing			2633.9
Proposal	172	752.5	22455.4
5/4/4	107	467.90	14958.0
6/5/4	128	559.73	17376.8
6/6/4	138	603.46	18528.6
7/5/4	134	585.97	18067.9
7/6/4	144	629.69	19219.6

Table 5 Sensitivity of population growth and density for the Development Mesh Block

Source: Author's calculations. See Table 4 and discussion for assumptions.

Observations:

- 1. Even with Building A having 5 floors including the Ground Floor and Buildings B and C having on 4 floors including the Ground Floor, the population growth for the Development Mesh Block would be unprecedented.
- 2. The Population Density would rise significantly (5.6 times) and be the densest Mesh Block in the immediate vicinity by some margin.
- 3. A 5/4/4 configuration would still represent a massive infill of the local area relative to other localities in the region and state.

8. The problem of such rapid population growth in a small community

We have presented the detailed population analysis associated with the proposed project because it bears on important developmental principles that the Council has to consider when assessing this proposal.

Under Section 4.15 (subsection 1) of the EPA Act 1979 No 203, the "consent authority" must consider various items (none of which appear to be privileged over others), which include:

- (b) the likely impacts of that development, including environmental impacts on both the natural and built environments, and social and economic impacts in the locality,
- (c) the suitability of the site for the development,
- (d) any submissions made in accordance with this Act or the regulations,
- (e) the public interest.

The proposed development is seen by Council (according to their statements with respect the initial rezoning of 11-17 Mosbri Crescent) to be part of their urban consolidation policy.

While spot rezoning is taking place on an increasing basis as developers attempt to subvert the Development Application process by pushing through 'low-doc' rezoning, there is still a broadly accepted view of what constitutes Medium-density development.

The NSW Department of Planning and Environment Medium-density design guide (2016) says it provides "consistent planning and design standards for low rise medium density resident dwellings in NSW".

Such development usually restricts height to less than 10 m and results in a "net density of 25-45 dwellings per hectare".

The strategy indicates that "good design" is necessary to create "sustainable and liveable communities".

Context is considered crucial and good design has to fit into the character of the existing neighbourhood.

It is clear the proposed development will be a monolithic outlier in the locality and not enhance the qualities of the local environment.

The design principles supplied by the DPE also state that:

Good design achieves a scale, bulk and height appropriate to the existing or desired future character of the street and surrounding buildings.

Urban consolidation is about increasing density in urban areas to better use the current infrastructure and amenities.

But it can only be beneficial if it doesn't degrade the lived environment of the area, which includes that of current residents.

Rod McCrea and Peter Walters 2012 article 'Impacts of Urban Consolidation on Urban Liveability: Comparing an Inner and Outer Suburb in Brisbane, Australia' (published in Housing, Theory and Society, Vol 29, No 2, pp. 190-206) note that (p.191):

Ideally, urban consolidation also caters for commercial and retail activities in mixed use developments; local employment and amenity; social diversity; housing mix; better public transport; and more walkable, safer communities.

Our research finds that the scale of the proposed development does not achieve these goals nor does it satisfy the statutory requirements laid out in Section 4.15 (1) of the EPA Act 1979 No 203.

An important aspect of urban consolidation is the concept of urban liveability, which relates to what McCrea and Walters call the "overall quality of life (QOL) for residents living in urban environments" (p.192).

There is an extensive research literature considering the concept of urban liveability and the impact of rapid population growth on the generalised well-being of local communities.

The literature provides extensive coverage of the way that cities are pursuing development and in-fill based on sustainability of development and quality of life for the residents – and provide examples of good practice and bad practice.

The Development Proposal in question would constitute, on the balance of this evidence, bad practice.

In-fill has to guard against overdevelopment. The global challenge for cities is to understand that so-called 'market interests' (profit for developers and financiers) typically run counter to the liveability needs of local residents.

There is a very deep literature exploring that conflict in objectives.

At the forefront of these considerations is the concept of 'liveability', which is notoriously difficult to pin down, given that it involves both objective (measurable) and subjective (difficult or impossible to measure) components.

There is, however, agreement that liveability is compromised by major developments through demographic change (population growth and related characteristics) which upset a local community balance; high-rise dominance in a predominantly low-rise neighbourhood; shadowing from high-rise building altering the natural ambience of a locality, the impacts of density on traffic and pedestrian congestion, noise, access to amenities, increased crime rate or fear of crime, neighbourhood diversity and continuity, and more.

Successful infill strategies must involve the co-operation of the existing residents. Problems are always encountered when top-down impositions are made which change the lived experience of existing residents.

If a local area is not rated highly on a liveability index then the mobile population will leave the region and the hollowing out usually brings new problems.

See Glen Searles 2010 article 'Too concentrated? The planned distribution of residential density in SEQ' that was published in Australian Planner (Vol 47, No 3, pp. 135–141) for more on the dangers of urban infill strategies.

It is also important to appreciate the nature of community that resides in the area of the proposed development area. Residents are a diverse mix of working and retired people and reflect a broad range on the socio-economic spectrum.

There is a high proportion of lower income residents in the area despite the overall average income in The Hill being skewed by some high-income residents residing above the ridge.

We assess that the proposed development is of a scale, bulk and height that renders it totally at odds with the existing character of the street and the surrounding buildings.

There is no congruency at all between the proposed new construction and the extant built environment.

This violates the DPE's own best-practice principles.

Further, good design also "positively influences internal and external amenity for residents and neighbours".

The proposed development application makes little reference to the existing neighbourhood and the way in which the existing residents will view the massive construction at the end of a quiet, narrow street.

It is clear that there is a tight knit community here with many long-term residents providing various levels of support to each other which is highly valued. This includes seemingly trivial functions such as sharing equipment, watering gardens during vacation periods, bringing in rubbish bins, helping out when illness arises, and more.

While seemingly mundane, this cooperative spirit is what makes a neighbourhood liveable.

Imposing approximately 440 additional people to such a neighbourhood, especially in a monolithic development that will literally look down on the rest of the housing, will introduce fracture lines to the community.

The proposed development is clearly of a large enough scale that we would expect the following issues to arise:

- 1. During the construction phase the local residents will be subjected to noise, dust pollution, heavy trucks moving through the already crowded and narrow streets, which means there will have to be traffic constraints operating for extended periods.
- 2. Compromises to visual and acoustic privacy in the neighbourhood.
- 3. The 'good access to sunlight' amenity will be compromised for several residences in the street.
- 4. Increased fear of crime and safety compromises.
- 5. Increased demand for on-street parking in an area already unable to cope with existing demand.
- 6. Increased traffic congestion residents already have to exercise significant caution leaving their properties due to difficulties in siting the traffic flow (parking etc), and coming into and out of the street from Kitchener Parade.

We provide some analytical rigour to some of these issues in the sections of this Report that follow.

9. Traffic and parking

The revised response provides a 6-page Addendum document from the original consultant – Intersect Traffic, which purports to evaluate the "amended plans for the proposed development".

It identifies only cosmetic changes to the original parking layout with the number of apartments (172) and on-site parking slots (242) remaining unchanged.

No changes were made "for the access to the car parking areas off Mosbri Crescent". Only some minor changes have been made internal to the building site.

The question then arises: how do these cosmetic changes alter any of the substantive criticisms that we made of the original analysis?

The answer is that they do not.

The same traffic generation flows are anticipated.

While the Traffic and Parking Report Addendum response claims that the "proposed changes to the development will not negatively impact on the traffic impacts of the proposed development", the fact is that the revised proposal has not addressed the already considerable negative consequences of the development proposal on local traffic and parking amenity.

The Traffic and Parking Report Addendum categorically avoids any analysis of the feedback provided to the original development application. Therefore, all the major findings of our original analysis apply.

Further, the pandemic which has arisen since the original analysis was completed will fundamentally alter the transport preferences of commuters, shoppers and casual travellers. There will be less reliance on public transport for the foreseeable future and more reliance on private car travel, which will increase the traffic flows arising from this development and negatively impact further on the local environs.

We find this aspect of the revised DA to be totally unsatisfactory.

9.1 Traffic movements

Section 9.0 of the original *Traffic and Parking Report* provided in the original suite of development application documents, utilises the *RTA's Guide to Traffic Generating Developments* to estimate the likely extra traffic movements arising from the proposed development.

It is interesting that while the Development Application (both original and revised) holds itself as a Medium-Density development, the *Traffic and Parking Report 2019* utilises data from the RTA Guide applicable to "High density residential flat dwelling" (August 2013 RTA Technical Direction update document).

Further, the more detailed 'regional' estimates produced in the RTA Guide were derived from RTA survey analysis in Charlestown (Hunter) and Wollongong. In the former case, the surveyed property had 108 units with around 209 bedrooms and 113 parking spaces, while the Wollongong survey watched a 9-unit property with around 27 bedrooms and 19 parking spaces.

Again, it is interesting to note that the Charlestown development with just 108 units is considered 'High Density' by the RTA, whereas the proposed Mosbri Crescent development with 172 units is classified as 'Medium Density', which tells us how fraught the spot rezoning decisions can be in terms of general perceptions about development controls and the objectives associated with each zone.

RTA averages the observations and converts them into rates, which the *Traffic and Parking Report 2019* then scaled up to the appropriate dimensions of the proposed Mosbri Crescent development.

We could question the applicability of Charlestown as an information-generating suburb to driving behaviour in The Hill.

However, there are more disturbing features of the way the *Traffic and Parking Report 2019* has applied the rates derived from the RTA surveys.

Effectively, the *Traffic and Parking Report 2019* scales up the rates provided by the RTA surveys.

It takes the 'average' regional rates, which are a simple average of the two regional RTA survey sites – Charlestown and Wollongong.

Table 6 presents the detailed RTA rate estimates across a range of ratios. The first thing that we note is that the rates have considerable variation across the three denominators (per Unit, per Car Space, and per Bedroom) for each concept (AM Peak Person, PM Peak Person, Daily Person Trips, AM Peak Vehicle Trips, PM Peak Vehicle Trips, and Daily Vehicle Trips).

This brings into question the validity of the exercise.

On what basis should the denominator we use be selected?

Further, as we demonstrate in the next two figures (Figures 4 to 6), the *Traffic and Parking Report 2019* uses the RTA rates, which systematically generate the lowest traffic movements. It provides no justification for this practice.

As we will see, the variation in estimated traffic movements derived from these rates for an equivalent concept is significant in terms of vehicle movements per hour.

These qualifications are ignored by the *Traffic and Parking Report 2019* which clearly wants to present only the most favourable outcome with no sensitivity analysis to blur the picture.

	Charlestown	Wollongong	Average
Weekday			
AM Peak Person Trips per Unit	0.53	0.89	0.71
AM Peak Person Trips per Car Space	0.62	0.53	0.58
AM Peak Person Trips per Bedroom	0.27	0.30	0.29
PM Peak Person Trips per Unit	0.65	1.11	0.88
PM Peak Person Trips per Car Space	0.65	1.11	0.88
PM Peak Person Trips per Bedroom	0.33	0.37	0.35
Daily Person Trips per Unit	6.03	8.67	7.35
Daily Person Trips per Car Space	5.76	4.11	4.94
Daily Person Trips per Bedroom	3.11	2.89	3.00
AM Peak Vehicle Trips per Unit	0.39	0.67	0.53
AM Peak Vehicle Trips per Car Space	0.37	0.32	0.35
AM Peak Vehicle Trips per Bedroom	0.20	0.22	0.21
PM Peak Vehicle Trips per Unit	0.42	0.22	0.32
PM Peak Vehicle Trips per Car Space	0.40	0.11	0.26
PM Peak Vehicle Trips per Bedroom	0.22	0.07	0.15
Daily Vehicle Trips per Unit	4.37	4.78	4.58
Daily Vehicle Trips per Car Space	4.18	2.26	3.22
Daily Vehicle Trips per Bedroom	2.26	1.59	1.93
Saturday			
Peak Hour Person Trips per Unit	0.61	1.89	1.25
Peak Hour Person Trips per Car Space	0.58	0.89	0.74
Peak Hour Person Trips per Bedroom	0.30	0.59	0.45
Daily Person Trips per Unit	4.71	10.56	7.64
Daily Person Trips per Car Space	4.50	5.00	4.75
Daily Person Trips per Bedroom	2.44	3.52	2.98
Peak Hour Vehicle Trips per Unit	0.39	0.78	0.59
Peak Hour Vehicle Trips per Car Space	0.37	0.37	0.37
Peak Hour Vehicle Trips per Bedroom	0.20	0.26	0.23
Daily Vehicle Trips per Unit	2.33	3.67	3.00
Daily Vehicle Trips per Car Space	2.23	1.74	1.99
Daily Vehicle Trips per Bedroom	1.21	1.22	1.22

Table 6 RTA guide to traffic movements, rates

Further, such an average is fraught, given the totally different characteristics of the two surveyed sites.

Given that the Charlestown is a high-rise development and the Wollongong site is more akin to the Terrace House component of the proposed development, it would have been more appropriate to decompose the average before we scale the RTA rates by the parameters of the proposed development, although the differences will not be all that significant.

As an aside, there were arithmetic errors in the Traffic and Parking Report 2019.

For example, it estimates only 53 vehicle movements per hour by scaling the average per bedroom (0.15) in Table X-1 by 350.

This calculation is incorrect. The correct arithmetic result is 51 vehicle movements per hour.

Similarly, the calculation for Daily vehicle trips per bedroom of 676 is also incorrect. The correct arithmetic result is 674.

But the real issue, aside from the considerable range in estimates for each measure, depending on whether one used the Charlestown, Wollongong or average of the two, is the bias in reporting, where the *Traffic and Parking Report 2019* deliberately presents the estimate for each ratio that will deliver lower traffic movements.

No justification is given for this choice and we are left with the impression that the *Traffic* and *Parking Report 2019* deliberately chose to present the development in the best possible light without taking into account the possible variations.



Figure 4 Estimates of Vehicle Trips Per Hour - AM and PM - Weekdays

Source: RTA Guide to Traffic Generating Developments, August 2013 Update. Author's calculations.

Figure 4 shows the variation in traffic movement if we use the RTA averages across the three denominators (per Unit, per Car Space, and per Bedroom).

The Traffic and Parking Report 2019 choices are in green.

If we used the RTA average for Peak Hour Vehicle Trips per unit, we would estimate that there would be 91 AM Peak Vehicle Trips per hour rather than the 74 as is assumed by the *Traffic and Parking Report 2019*.

That is, a difference of 23 per cent.

The differences in the PM Peak Hour estimates are less but there would still be 8 per cent more traffic coming into the area than the *Traffic and Parking Report* estimates.

Figure 5 shows the estimates for Saturday (weekend) traffic, which the *Traffic and Parking Report 2019* completely ignores but which will result in detrimental changes to the character of the locality and the liveability enjoyed by the current residents.

At present there is very little traffic at weekends. As Figure 5 shows this will change dramatically.

The Peak Hour movements will exceed those on weekday AM peaks.

Figure 5 Estimates of Vehicle Trips Per Hour - Peak Hour - Saturday



Source: RTA Guide to Traffic Generating Developments, August 2013 Update. Author's calculations.

Finally, Figure 6 compares the total Daily Vehicle Trips for Weekdays and Saturday based on the RTA averages by each scaling choice

The green bar is the estimate used in the Traffic and Parking Report 2019.

The variation in possible estimates is very large for both times of the week.

Using a per Unit scaling choice, the total Daily traffic movements are 16 per cent higher during weekdays than if we use a per Bedroom choice.

For Saturday traffic movements, the per Unit choice generates a 21 per cent higher estimate than a per Bedroom choice.



Figure 6 Estimates of Daily Vehicle Trips - Weekdays and Saturday

Source: RTA Guide to Traffic Generating Developments, August 2013 Update. Author's calculations.

The conclusion we reach is that the *Traffic and Parking Report 2019* fails to fully analyse the situation that will be encountered by residents in the locality of the proposed development.

Further, the 2016 Census of Population and Housing tells us that The Hill has the following characteristics with respect to travel to work (see Table 7).

Travel to work mode	The Hill	%	NSW	%
Car, as driver	721	61.5	1,953,399	57.8
Walked only	144	12.3	130,957	3.9
Car, as passenger	46	3.9	144,820	4.3
Worked at home	37	3.2	163,026	4.8
Bus	24	2.0	133,903	4.0
Travelled to work by public transport	46	3.9	540,215	16.0

Table 7 Travel to work modes, The Hill

Source: ABS Quick Facts, 2016 Population and Housing Census.

If we model that data, scaling it to the impact of the population arising from the development it is likely that the RTA estimates of vehicle movements will significantly understate the reality that will arise.

This is, in part, because the scale of the development and the implied population increase is so large.

These shortcomings are exacerbated by the flow analysis that the *Traffic and Parking Report* 2019 proffers.

Here, the ABS Journey to Work data from the 2016 Census is relevant.

On average, the ABS estimates that a worker in the Newcastle-Cooks Hill SA2 region commutes 14.85 kms per trip.

The dominant employers in the region are the Health system (John Hunter), the University, Charlestown Square, and the Williamtown defence facility, which would explain this average commuting result.

But it means that most of the outflow is heading for areas well beyond The Hill (see Figure 7) Figure 7 Average Journey to Work radius map, The Hill, kms



Source: ABS 2016 Census of Population and Housing, Journey to Work.

This renders the AM and PM traffic flow analysis presented in the *Traffic and Parking Report* 2019 (Section 10 Trip Distribution) highly questionable.

The Traffic and Parking Report 2019 states:

This involves making assumptions as to distribution patterns to and from the development based on likely origin / destinations and trip making decision making.

The resulting analysis based on those assumptions has been clearly performed by a person unfamiliar with the traffic patterns in the area. The assumptions bear little relationship to lived reality of residents who live in that area.

First, there is no traffic flow indicated for Brooks Street, which is a major outlet for traffic heading East out of the Mosbri Crescent area. Virtually no-one would use the left-hand turn into Darby Street to head towards The Junction or the beach suburbs to the East of The Hill.

Second, twice as much traffic is assumed to head up the Kitchener Parade hill (right-turn out of Mosbri) in the morning. Where is this flow of traffic going? Given the commuting patterns established by the ABS Journey to Work data, very few commuters would drive that route to get to the wider Newcastle-Lake Macquarie district.

It is highly unlikely that very much of the commuting traffic will take a route out to the broader region from the Development other than down Mosbri, into Kitchener, into Swan (one way or the other) and down to Derby or Brooks Street.

The flows going back over The Hill are unlikely.

We conclude that the assumptions are deeply flawed and lead to spurious reasoning about the likely traffic flows.

9.2 Parking

The revised development proposal maintains the same on-site parking options with the proposed Buildings A, B and C to provide 196 car parking spaces for residents and the Terrace Houses providing 11 spaces (one for each residence).

In total 207 resident parking spaces with an additional 35 visitor car parking slots.

The Addendum to the *Traffic and Parking Report 2019* asserts without foundation that the parking provision will prevent the local area being impacted, the only reasonable conclusion is that the local streets will have to absorb the surplus of cars that are likely to be associated with the residents in the resulting development given its scale.

The 2016 Census of Population and Housing indicates that the trend to 1 and 2 motor vehicle households grew dramatically between 2011 and 2016.

The ABS report that:

In The Hill (State Suburbs), 43.7% of occupied private dwellings had one registered motor vehicle garaged or parked at their address, 34.4% had two registered motor vehicles and 10.3% had three or more registered motor vehicles.

 $http://quickstats.censusdata.abs.gov.au/census_services/getproduct/census/2016/quickstat/SSC13826$

If we extrapolate that to the proposed development, the obvious conclusion is that the number of car parking spaces provided for is deficient given the excessive scale of the development (see Table 8).

The corollary is that there will be significant spill overs of parking demands in the immediate streets.

Development proposal provision (spaces)							
Buildings A, B and C		196					
Terrace Houses		11					
Total		207					
Estimated car ownership (numbers)							
1 car	43.7%	75					
2 cars	34.4%	118					
3 cars or more	10.4%	54					
Expected Total		247					
Shortfall	40						

Table 8 Car Parking provision and estimated representative car ownership

Source: DA documents, ABS Census of Population and Housing. Author's own calculations

The problem is that Mosbri Crescent already endures a significant car parking problem where residents have to compete with commuters for spaces during the daytime hours. This competition for space often results in commuters parking across entrances and driveways to existing dwellings.

The expected parking overflow from the proposed development will exacerbate this problem by further reducing the parking amenity available to existing residents in the locality.

It will also impact of in-commuting workers who use the parking spaces in Mosbri Crescent and who have already faced a squeeze on parking capacity as a result of developments elsewhere in the city.

10. Crime and Safety

A significant aspect of liveability is the sense of safety and security that a community enjoys and feels.

There are both objective dimensions (the actual crime incidence) and subjective dimensions (fear of crime incidence) that impact on this sense of safety and security.

Data from the NSW Bureau of Crime Statistics and Research (BOCSAR) show that the Newcastle LGA ranks in the Top 10 of the 129 NSW LGAs for overall crime incidence.

Figure 8 shows the NSW ranking of the Newcastle LGA in 2017 for the crime categories for which BOCSAR collect statistics.

Figure 8 Newcastle LGA crime rankings, 2017



Newcastle LGA NSW ranking for various crimes - 2017

Source: BOCSAR.

It is clear that in many of the crime categories, the Newcastle LGA ranks highly when compared to all other NSW LGAs.

On September 7, 2017, BOCSAR released a press released entitled "Crime falling but not in Newcastle and Broken Hill" and noted that:

Crime across most of NSW has remained stable or fallen over the last two years.

Consistent with the State pattern, crime is either stable or in decline across most of regional NSW.

The NSW region with the most major crimes increasing is the Newcastle and Lake Macquarie Statistical Area.

Newcastle LGA itself has significant increases in five major offences including sexual assault (up 13.1%) and indecent assault (up 26.9%).

https://www.bocsar.nsw.gov.au/Documents/RCS%20Revised/NSW_Recorded_Crime_June_2 017%20REVISED.pdf

More recently, for example, BOCSAR's *NSW Recorded Crime Statistics* (September Quarter 2018) reports that over the 60 months to September 2018, the average annual percentage change in property offences in the Newcastle LGA has risen by 5.3 per cent (1.9 times the NSW rate).

BOSCAR also allow us to drill down further into the suburban localities of this crime incidence.

For example, in terms of Motor vehicle thefts and House break-ins, the following hotspot maps show that the Development (11-17 Mosbri Crescent) is located near to high and medium density crime spots (see Figures 9 and 10).

Newcastle Council's own Safe City Plan 2017-2020 identifies "Key Community Safety Challenges" (p.10) which include:

- The presence of drugs and alcohol within the community
- Disengaged youth
- Discrimination and a lack of community inclusiveness
- Fear of crime
- Anti-social behaviour
- The homeless community are identified as being at heightened risk of becoming victims of crime and are therefore included in this list

Figure 9 Motor vehicle theft hotspot map, October 2017 to September 2018



Source: Boscar.



Figure 10 Break and enter dwelling hotspot map, October 2017 to September 2018

Source: BOSCAR

There is an extensive research literature analysing the impact of rapid population growth on small, localised communities (such as the area adjacent to the proposed development).

References can be provided on request.

The summary of the literature that is accepted as robust by professionals in the area (criminologists, sociologists, etc) is that rapid population growth increases the crime rate (per capita) in the local area.

The question of crime prevention falls under the Section 4.15 (subsection 1) criteria after the Crime Prevention Legislative Guidelines were added to the Act in April 2001.

The *Crime and Safety Assessment* provided by KDC and included in the suite of development application documents is notable by the relevant research literature that it omits.

It focuses entirely on the crime prevention at the actual development and ignores, completely, the impact of the development on the local community.

It completely ignores the impacts of rapid population growth on the small, tight-knit community that exists in the vicinity of the development.

There is an extensive research literature that is accepted by sociologists and criminologists that documents broader impacts and these impacts are crucial in assessing the concept of urban liveability.

According to the NSW Department of Urban Affairs and Planning (2001 document - *Crime prevention and the assessment of development applications*) – which sought to clarify the relevant provisions under the EPA Act 1979, Section 79c, now Section 4.15(1), an acceptable crime risk assessment **must** evaluate in a systematic manner "the potential for crime in an area".

This assessment must indicate "both the likely magnitude of crime and likely crime type".

It outlines two essential steps in evaluating the crime risk:

- Obtain an understanding of the crime risk in the area.
- Apply CPTED treatments.

A crime risk assessment has to

To provide actual and perceived safe environments and minimise opportunities for criminal and anti-social behaviour. (NSW DUAP, 2001: 1).

The CPTED analysis of the actual development site is only one aspect of that assessment. One of the problems that the literature identifies is that an application of CPTED may not effectively reduce crime.

There is significant evidence supporting the argument that CPTED just displaces or shifts the crime risk associated with the rapid population growth from the 'gated' development to the immediate local community.

So a massive development is like a honey pot for criminals and when they determine the risk of criminal activity in the new development area is too high they default to the local community, which is not protected by the CPTED principles of design and construction.

The reference to the 'community' is significant because it encompasses a population beyond those who will reside in the actual development.

A development that attracts higher crime interest into a local community because of rapid population growth should not be approved.

The Newcastle City Council Development Control Plan 2012, Section 4.00 covers Risk Minimisation Provisions, which include Section 4.04 Safety and Security.

The essential information that is required "to be included in a Crime Risk Assessment" include:

- Crime Risk and Opportunity including "Identify existing and possible crime risks" and "Analyse the types of crime that may be prevalent in the area, and to which the development may be susceptible." the *Crime and Safety Assessment* provides no analysis.
- Recommendations and Mitigation Measures there is no analysis of the impact of the development on the local community.

The *Crime and Safety Assessment* accompanying DA2019/00061 is thus deficient in several ways:

- 1. It fails to identify the existing and possible crime risks.
- 2. It fails to analyse the types of crime that are prevalent in the area.
- 3. It fails to provide any analysis of the potential for criminal activity that is attracted to a massive new population concentration to be diverted into the neighbouring, less secure area.

We conclude that the *Crime and Safety Assessment* accompanying the Development Application is incomplete and should be rejected.

11. Housing diversity and key workers

The NSW Department of Planning and Environment's briefing note - *Supporting infill affordable rental housing (August 2014)* – stated that in relation to the State Environmental Planning Policy (Affordable Rental Housing) 2009, planning processes must:

... increase the supply and diversity of affordable rental and social housing throughout NSW.

The DPE emphasised that infill developments associated with urban consolidation must ensure that affordable housing in existing residential areas which are accessible by public transport.

Urban consolidation has to promote housing diversity to achieve important equity goals.

Other requirements for infill developments that promote diversity include walking distance proximity to B2 Local Centre and B4 Mixed Use zones.

Further, between 20 and 50 per cent of the gross floor area of a development should provide for diversity of housing.

The fact is that the proposed development provides zero housing diversity and should be rejected on those grounds alone.

Newcastle's so-called price-to-income ratio (calculated by CoreLogic) is 8.3 and that ratio has risen from 6.3 in the last decade.

What this means is that Newcastle is at the top end of the unaffordable housing category. In terms of the Demographia Housing Affordability Index, Newcastle would sit in the top 10 alongside London and Toronto, Canada.

Demographia's analysis suggests that ratios in excess of ratios above 5.1 indicate a housing market is "severely unaffordable".

Only Sydney and Melbourne have higher indicators of least affordable housing of the Australian cities.

Allied to that is the fact that Newcastle's median weekly household income was \$1,368 according to the 2016 Census of Population and Housing. The corresponding figure for NSW was \$1,486 and Australia \$1,438.

Further, 22.2 per cent of Newcastle households have income of less than \$650 per week, compared to 19.7 per cent in NSW and 20 per cent in Australia.

The point is that this is a lower income LGA and there is a desperate need for more low-income accessible accommodation to ensure there is diversity of occupancy.

There is also the problem of key workers.

The concept of urban consolidation embodied in the Development Application is the anathema of good planning.

Where urban infill creates new retail and service employment it also requires a workforce to provide the labour supply.

With the massive population growth foreshadowed by the development, where will the key workers who provide services to such populations live?

Apart from the construction phase, most of the jobs created servicing the larger population will be casualised low-paid positions. The development proposal doesn't provide for inner city residential capacity which is affordable to these "key workers".

A well-thought out urban consolidation would not support a proposal where a relative few high income earners enjoy living close to the beautiful beaches and harbour while being 'serviced' by a low income workforce that is 'shipped in' each day.

All income groups should be able to live close to these assets.

The development proposal is severely deficient in this respect.

12. Shading

In the Urban Design Study, that was provided by Channel 9 to the Newcastle City Council as part of their bid to rezone the land in question, a partial shadow analysis was included.

The diagrams, which showed considerable loss of sunlight throughout the day to the properties west (downhill) from the site was accompanied by the following discussion:

At 9am in mid-winter additional shadow impact will occur in the front garden of 10 and 12 Mosbri Crescent to the south-west of the site, and 9 Mosbri Crescent to immediately to the west. Some over-shadowing to the front garden of 19 Mosbri Crescent will also occur ...

By the afternoon (3pm) in mid-winter the shadows extend across the internal open spaces and into Arcadia Park.

The current Development proposal provides no analysis of the impact of the reduced sunlight in the local environment beyond the property being developed.

It also provides no analysis of the impacts of afternoon shading (westerly sun direction) on the health and sustainability of the flora in Arcadia Park.

13. Who benefits?

While there may be local returns to the construction workers in the building phase and other segments of the local economy via the spending multipliers during the building phase, the long-term benefits of the development will not be captured locally.

It is even moot whether the construction phase will benefit local workers given the practice of the developer in question of subcontracting out the actual building functions. As in other major developments workers from outside the region often benefit from these sub-contracting arrangements.

Further, if local workers do benefit directly from the construction phase, it is often at the expense of other local projects, which experience rising costs due to labour shortages.

But this development is not a well-thought out plan for the city and its people. Presuming apartment prices remain high, the Development proposal really benefits the off-shore financier.

Analysis of the official company records indicates that:

1. Crescent Newcastle owns the land title and is a proprietary limited company created on April 27, 2018 with an initial issue of 100 shares to Sailing Cru Pty Ltd, a local operation with Keith Stronach as Director and Company Secretary.

2. On May 17, 2018, an additional 300 shares were issued to Yoda Holdings Pty Ltd, a company owned by one Brett Blundy and his partner. Blundy maintains a registered business address in the Bahamas and lives in Singapore.

3. The major benefits from the project will accrue to these commercial interests, with a significant flow offshore, presumably into tax protected arrangements.

The scale of the proposed development and the disruption and disamenity it will engender for existing residents suggests that profits have been put before the interests of the local residents.

This is not a best-practice urban infill strategy.

Mesh Block Code	Area km2	Pop 2016	Pop Growth (%	Representative Address	Notes	Zone	FSR	НОВ
10670361000	0.0323	565	2254.2	22 Levey Street, Wolli Creek, 2205	High rises and commercial spanning Levey and Marsh Street, Wolli Creek opposite Sydney Airport.	B4-Mixed Use	V-3.00 Range [3.00-3.49]	X-46.0 m Range [45.0-49.9 m]
10744830000	0.0176	2344	1550.7	10 Wylde Street, Potts Point, 2011	Mainly 5-6 storey apartment blocks leading down to harbour.	R1-General Residential	L-0.90 Range [0.90-0.94]	E-6.0 m Range [6.0- 6.4 m]
10288120000	0.0438	370	1508.7	61 Karalta Road, Erina, 2250	Pine Needles Lifestyle Estate	R1-General Residential R2 Low Density Residential	D-0.50 Range [0.50-0.54] K-0.85 Range [0.85-0.89]	I-8.5 m Range [8.0- 8.9 m] L-11.0 m Range [11.0-11.9 m]
10815980000	0.0214	305	1425.0	8 Koorala Street, Manly Vale, 2093	3-storey apartment complexes	R3-Medium Density Residential		L-11.0 m Range [11.0-11.9 m]
10655462000	0.0086	252	1160.0	497-501 Bunnerong Road, Matraville, 2036	4-5 storey Apartments on top of Woolworths Shopping Centre	B2 Local Centre		N-13.0 m Range [13.0-14.9 m]
10064380000	0.5432	487	818.9	48 Hezlett Road, North Kellyville, 2155	Large estate of free-standing homes in outer suburb with future residential growth foreshadowed. Note area (large mesh block)	R1-General Residential		J-9.0 m Range [9.0- 9.9 m]

Appendix A – Analysis of high population growth NSW Mesh Blocks 2011-2016

10464410000	0.0418	473	809.6	118 Terry Street, Rozelle, 2039	3-storey apartment blocks infilling industrial area-no houses	R1-General Residential	D-0.50 Range [0.50-0.54]	
10195111000	0.0119	179	795.0	231-235 Canterbury Road, Canterbury, 2193	Several 5-storey Apartment blocks with shopping leading down to Cooks River. Open Parkland opposite.	R4 High Density	S-1.60 Range [1.50-1.99]	P-18.0 m Range [17.0-18.9 m]
10131640000	0.0127	440	780.0	180 O'Riordan Street, Mascot, 2020	Hotel district near Sydney Airport	B5 Business Development	V-3.00 Range [3.00-3.49]	W-44.0 m Range [40.0-44.9 m]
10584810000	0.0373	608	756.3	9 Weston Street, Rosehill, 2142	Opposite Rosehill Racecourse. 6-7 storey apartment blocks.	R4 High Density		N-13.0 m Range [13.0-14.9 m]
10542580000	0.0224	503	752.5	Mosbri Crescent				
10582350000	0.0049	246	668.8	71 Marsden Street, Parramatta, 2150	Corner with Great Western Highway. Hotels and Apartment blocks. No houses.	B4-Mixed Use	W-3.50 Range [3.50-3.99]	T-28.0 m Range [25.0-29.9 m]
10881880000	0.0746	212	657.1	143 Shearwater Drive, Lake Heights, 2502	Greenfields land development south of Wollongong.	R2-Low Density Residential	D-0.50 Range [0.50-0.54]	J-9.0 m Range [9.0- 9.9 m]
10061970000	0.0197	379	643.1	21-25 Seven Hills Road, Baulkham Hills, 2153	Large 5-storey apartment estate on wide main street	R4-High Density Residential	T-2.30 Range [2.00-2.49]	R-22.0 m Range [21.0-22.9 m]
10743530000	0.0011	140	600.0	17-19 Alberta Street, Sydney, 2000	Inner Sydney just south of Hyde Park. Large office and apartment block buildings.	B8- Metropolitan Centre	AC-8.00 Range [8.00-8.99]	AC-110.0 m Range [100.0- 124.9 m]

10064360000	1.0241	787	596.5	13 Byfield Avenue, North Kellyville, 2155	Large estate of free-standing homes in outer suburb with future residential growth foreshadowed. Note area (large mesh block)	R2-Low Density Residential		J-9.0 m Range [9.0- 9.9 m]
10822080000	0.005	193	589.3	1-3 Delmar Parade, Dee Why, 2099	3-4 storey apartments on commercial ground floor. Adjacent Pittwater Road.	B4-Mixed Use		N-13.0 m Range [13.0-14.9 m]
10731381000	0.0273	176	551.9	42 Auburn Street, Sutherland, 2232	Bupa Aged Care facility. Adjacent Old Princess Highway.	R4-High Density Residential	S-1.50 Range [1.50-1.99]	Q-20.0 m Range [19.0-20.9 m]
10392400000	0.003	368	523.7	1-5 Pearl Street, Hurstville, 2220	Apartment complex opposite Hurstville Private Hospital. Adjacent busy Forest Road.	R3-Medium Density Residential	N-1.00 Range [1.00-1.09]	M-12.0 m Range [12.0-12.9 m]
10060860000	0.0432	478	520.8	19 Evesham Court, Norwest, 2153	New Estate in outer Sydney suburbs.	R3-Medium Density Residential		J-9.0 m Range [9.0- 9.9 m]
10646852000	0.009	157	503.8	518 Anzac Parade, Kingsford, 2032	One apartment block at back of shops on busy Anzac Parade.	B2-Local Centre	V-3.00 Range [3.00-3.49]	S-24.0 m Range [23.0-24.9 m]
10174482000	0.0143	167	496.4	86-88 Tennyson Road, Mortlake, 2137	3-6 storey apartments on top of shops. Large indoor cricket centre opposite.	R1-General Residential	I-0.75 Range [0.75-0.79]	M-12.0 m Range [12.0-12.9 m]
10188780000	0.0197	119	466.7	13 Wilson Avenue, Belmore, 2192	Low-rise apartments.	R3-Medium Density Residential	D-0.50 Range [0.50-0.54]	I-8.5 m Range [8.0- 8.9 m]
10387020000	0.0299	593	459.4	19 Mary Street, Hunters Hill, 2110	Low-rise Townhouse development.	R2-Low Density Residential	D-0.50 Range [0.50-0.54]	8.5 m Range [8.0- 8.9 m]

10385690000	0.018	330	441.0	2-8 Belair Close, Hornsby, 2077	Multi-apartment project. Near Bus Road.	high rise y Sherbrook	R4-High Density Residential		P-17.5 m Range [17.0-18.9 m]
10863001000	0.0103	161	436.7	20 Railway Crescent, North Wollongong, 2500	Low-rise development.	townhouse	R2-Low Density Residential	D-0.50 Range [0.50-0.54]	J-9.0 m Range [9.0- 9.9 m]
10533321000	0.024	141	403.6	124 Ocean View Drive, Wamberal, 2260	Wide Street. apartment. Wamberal Lagoo Wamberal Beach	Low-rise Opposite on and near	R2-Low Density Residential	D-0.50 Range [0.50-0.54]	I-8.5 m Range [8.0- 8.9 m]